Overview of SSB Tax in South Africa

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Prof Karen Hofman FERN Online Meeting Nov 4 2020







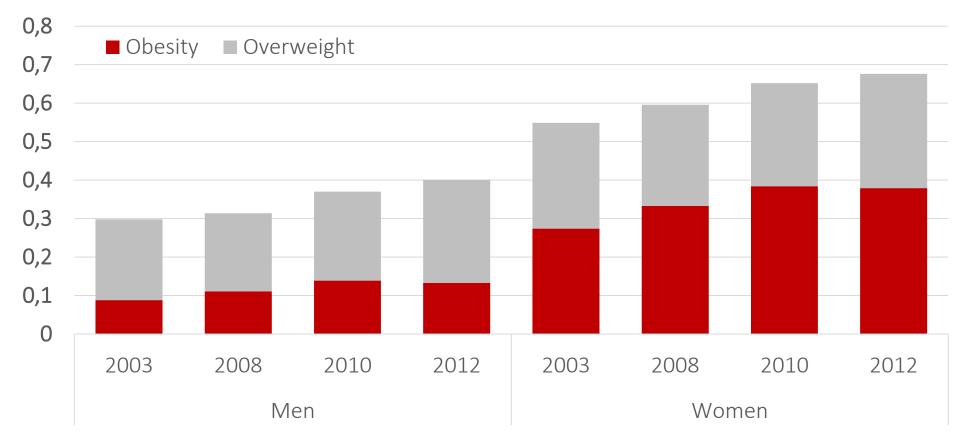
Overview

- Started research on sugary beverage taxation (Health Promotion Levy) in 2010, motivated by inclusion of SSB taxation as a policy goal in the NDoH's strategic plan for NCD prevention and control
- Early work focused on systematic review of evidence and simulation of the potential impact of policy using mathematical modelling
- Policy formally proposed in 2016 by National Treasury and introduced in 2018
- Funding provided to undertake broad program work assessing impact of introduction of policy





Obesity and Overweight Prevalence in Adults

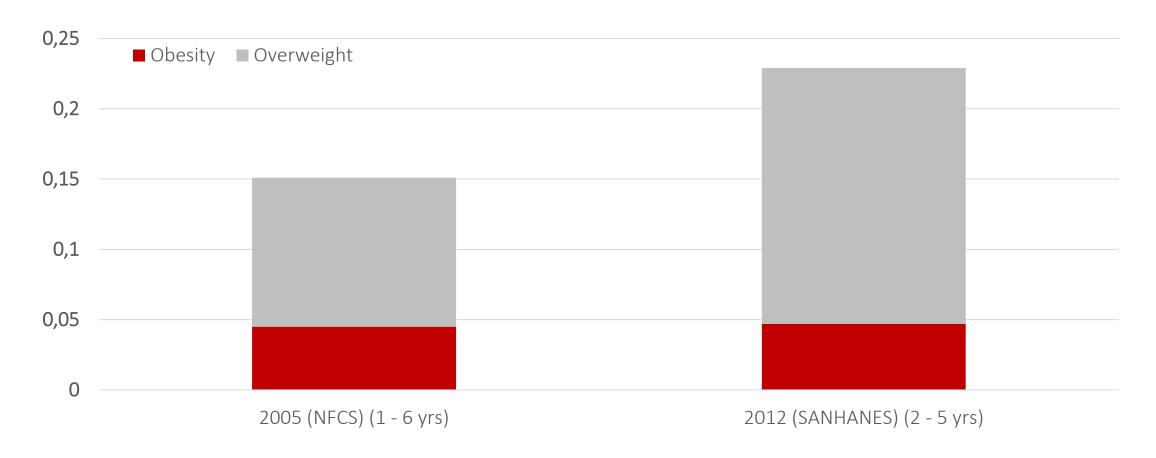




Source: SADHS, NIDS



Obesity and Overweight Prevalence in Children







INDUSTRY TARGET LOWEST SES in SA

SA SOFT DRINKS SALES PROJECTED TO INCREASE BY 15% (2012-2017)

Target: Lowest SES







Not just about evidence SA 2020

- ➤ Unemployment rate 27% /now closer to 50%
- History of excise taxation of tobacco & alcohol
- Low advertising cost and weak regulation
- ➤ Market for SSBs doubled in 2 decades

- Lack of policy coherence between public health goals and economic growth
- Industry shifting its focus to emerging economies
- ➤ 50% of soft drink/ processed snack food imports into 16 SADC originate in SA



"The largest contributors to the rise in energy intake have been other Calorie-rich foods..."

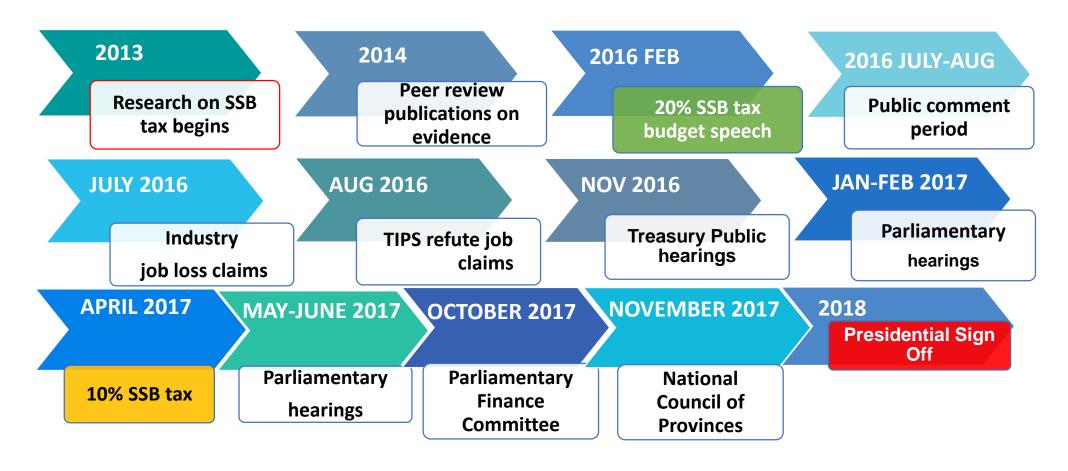
"Tax could result in the loss of 62,000-72,000 existing jobs"

"There is a better way: a partnership between the Government and industry"





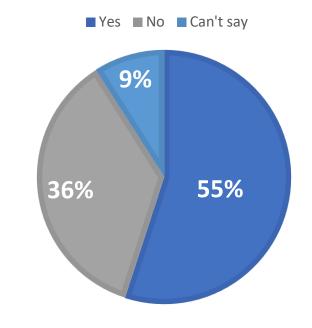
TIMELINE HEALTH PROMOTION LEVY SOUTH AFRICA





PUBLIC - Would they support Taxes?

Do South Africans think a SB tax will help fight obesity?



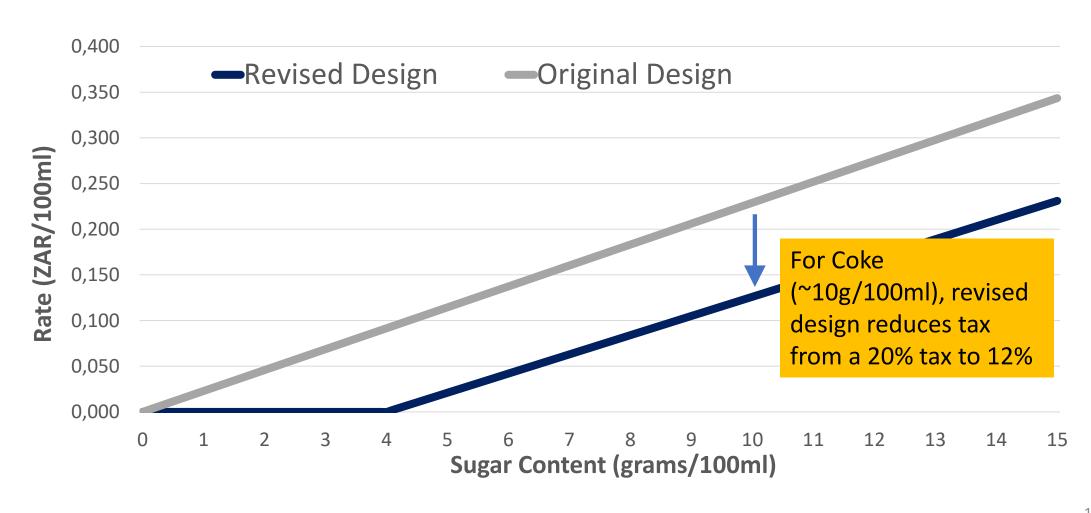
ANN7 TV interview Aug 2014

OF SOUTH AFRICANS SUPPORT GOVERNMENT **EFFORTS TO CUT DOWN** SUGARY DRINKS. South Africans. Now's the time for Parliament to act and show support for the health of our nation

News 2017



Industry lobbying effective and has caused significant weakening of tax (health promotion levy)



The Health Promotion Levy Base & Rate

Products subject to the tax are delineated by World Customs Organization's
 Harmonized System product categories

Included:

- ✓ Syrups and concentrates made with or without fruit juice
- ✓ Cocoa powder and milk extracts,
- ✓ Non-alcoholic waters, mineral or aerated, with sugar or flavoring (excluding fruit or vegetable juice)
- ✓ Non-alcoholic beer

• Excluded:

- Dairy products with added sugar
- Nectars, juice drinks and juices with added sugar
- 100% fruit juices
- Powders that are not cocoa or malt based





Consumer Responses to the Health Promotion Levy

"Attitudes and perceptions among urban South Africans towards sugar-sweetened beverages and taxation": Baseline qualitative study

• "We buy 5 Litre and then it must be finished today. 1 glass is not enough. It is nothing. We have to drink that 5 Litre until it is finished. If it is not enough we buy another 5." (Male 26-35)

• "I'll give you one example for my family -- if there is no cold drink in that house then everybody goes mad." (Female 36-55)





Industry Responses to the Health Promotion Levy

"Sugar-based beverage taxes and beverage prices: Evidence from South Africa's Health Promotion Levy" Stacey et al. (2019) SSM

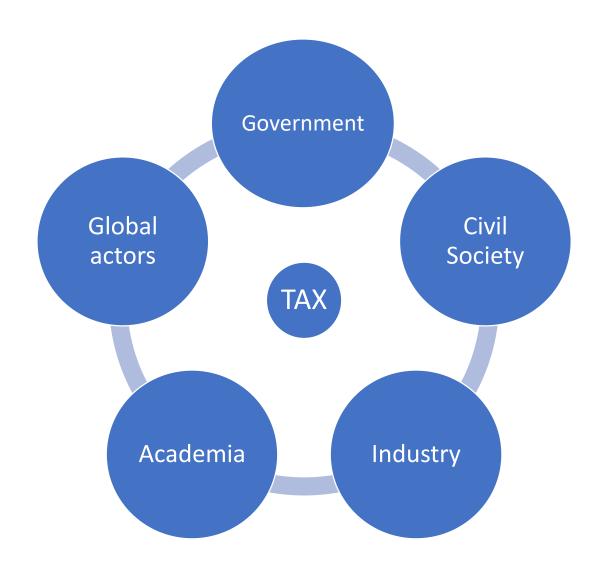
- Prices on SSBs increased
- Reformulation occurred with both size and new products
- Biggest decrease in consumption was mostly among those who were higher consumers to begin with





WHO ARE THE ACTORS AND WHAT ARE THEIR INTERESTS







INDUSTRY TACTICS

"No scientific basis on which to claim that sugar is an unhealthy food."

"Most foods would probably be unacceptable for human consumption if it were not for the addition of sugar."



jobs may have to go

Beverages SA market share. In addition, weak consumer spending resulted in muted

LESSONS LEARNT

- Not only about evidence "its the political economy"
- Confronted with sales drop in global North increased marketing to emerging economies – the poor
- Policymaker engagement challenging but essential
- Strong advocacy support goes a long way
- Different industries, same playbook "Fool me once....

Asante/Thank you/ Merci

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